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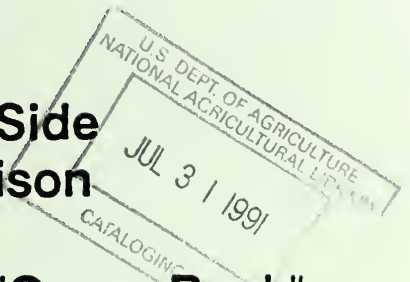
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# 1990 Farm Bill

**Side-by-Side  
Comparison  
of  
Administration's "Green Book"  
Proposals  
and  
House (H.R.3950)  
Senate (S.2830)  
Farm Bills  
As Amended by Floor Action**



September 1990



**Food and Nutrition Provisions Side-By-Side**



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# COMPARISON OF PROPOSALS FOR THE 1990 FARM BILL

## AS OF AUGUST 24, 1990

Topic	Administration	House	Senate	Comments
1) Shelter cap	No provision.	Raises limit on shelter deduction to \$219 in 1991, \$234 in 1992, \$283 in 1993, and eliminates limit thereafter. (Section 1701)	No provision.	House provision would increase outlays by nearly \$2 billion over FY 91-95.
2) Thrifty Food Plan (TFP)	No provision.	Raises basic allotment to 103-1/3% of TFP in 1992, 103-2/3% in 1993, 104% in 1994, and 105% in 1995. (Section 1702)	No provision.	Congress recently raised benefits in the Hunger Prevention Act of 1988; costs would be \$925 million over 5 years.
3) Alaska Hawaii Adjustment	No provision.	Adjusts allotment in Alaska and Hawaii by ratio of cost in June to average for 6 months ending in June. (Section 1702)	No provision.	House provision makes a needed change in light of limitations of available information.
4) Proration at Recertification	No provision.	Eliminates proration at recertification. (Section 1703)	No provision.	House provision would cost \$116 million over 5 years.
5) Disasters	No provision.	Provides emergency allotment in disasters up to maximum allotment by household size. (Section 1704)	Same as House.	Unnecessary, as this is current policy.
6) Annual Clothing Allowance	No provision.	Excludes annual clothing allowance from income. (Section 1705)	No provision.	Excluding annual clothing vouchers is current policy but extending this provision to include cash payments compromises the Food Stamp income determination.



# COMPARISON OF PROPOSALS FOR THE 1990 FARM BILL AS OF AUGUST 24, 1990

Topic	Administration	House	Senate	Comments
7) Third-party General Assistance (GA) payment	No provision.	Excludes third-party GA payment <u>except</u> for housing and all GA <u>vended</u> payments in programs that do not make direct cash payments. (Section 1705)	No provision.	House provision is costly and expands the existing list of exclusions. Would cost \$25 million over 5 years.
8) Sales tax in cash-out demos	No provision.	Requires States to pay for sales tax in cash-out demonstrations <u>approved</u> after enactment. Exempts taxes on limited items. Exempts all existing projects. (Section 1706)	Requires States to pay for sales tax in cash-out demonstrations approved after 9/30/91. (Section 2414)	Unnecessary, as this is current policy.
9) Electronic Benefit Transfer (EBT) authorization	Authorizes on-line EBT systems replacing coupons with plastic cards as operational alternative beginning 4/92.	Similar to Administration's proposal. (Section 1707)	No provision.	EBT systems are needed to improve program delivery and integrity.
10) EBT/All Lanes	No provision.	This requires all check-out lanes in grocery stores to be equipped with special devices. (Section 1707)	No provision.	Mandating that the public sector equip all check-out lanes, to the benefit of the private sector and at an estimated potential cost of between \$250-500 million Nationwide, (even where FS volume is low) would greatly hinder development of EBT.



# COMPARISON OF PROPOSALS FOR THE 1990 FARM BILL AS OF AUGUST 24, 1990

Topic	Administration	House	Senate	Comments
11) Homeless/Restaurants	Allows homeless to use food stamps in authorized restaurants; permanently extends prepared meal provision.	Administration's language on restaurants. Allows prepared meals provision to expire. (Section 1708)	Similar to Administration's language but apparent drafting error results in expiration on 9/30/90. (Section 2411)	Senate provision with correction to expiration date is acceptable; improves program delivery for homeless.
12) Homeless/Shelter Expenses	No provision.	Reduces verification of shelter expenses for homeless by allowing States to calculate and use standard estimates. (Section 1709)	Similar language to House but allows USDA to limit use of estimates. (Section 2413)	Simplifies certification for the homeless.
13) Homeless/Charitable Institutions	No provision.	No provision.	Secretary or State agency to inform shelters for homeless or battered women how to apply for charitable institutions programs. (Section 2415)	Senate provision is costly and administratively burdensome; this is a State or local function <u>not</u> a Federal function.
14) Child support	Households with an absent parent would be <b>REQUIRED</b> to cooperate with child support enforcement authorities as a condition of eligibility. Parents who refuse would be ineligible, but children would still be eligible. Fees would be waived.	No provision.	No provision.	This provision will be discussed again post-Farm bill.





# COMPARISON OF PROPOSALS FOR THE 1990 FARM BILL AS OF AUGUST 24, 1990

Topic	Administration	House	Senate	Comments
15) \$50 Exclusion	No provision.	Excludes \$50 in child support for all households from food stamp income calculations. (Section 1711)	No provision.	The exclusion would cost \$540 million over 5 years. States have the option now to provide this exclusion if they absorb costs.
16) Motor vehicle limitation	No provision.	Raises fair market limit to \$4,750 for last three quarters FY 1992, \$5,000 for FY 1993, \$5,250 for FY 1994, and \$5,500 for FY 1995. Indexed by Secretary thereafter (Section 1712)	No provision.	Raising the limit would add 70,000 new households and cost \$400 million over 5 years.
17) Vehicle demo	No provision.	Requires demonstration projects altering the number and types of vehicles exempted from countable resources. (Section 1712)	No provision.	Demonstration projects are not warranted. Information could be provided through a report.
18) Monthly Reporting forms	No provision.	Eliminates requirement that USDA approve monthly reporting forms (Section 1713)	No provision.	House provision is desirable; USDA approval is unnecessary.
19) Guam Technical Amendment	No provision.	No provision.	Conforming technical change for elderly/disabled persons in the territories. (Section 2475)	This technical change is desirable.





# COMPARISON OF PROPOSALS FOR THE 1990 FARM BILL AS OF AUGUST 24, 1990

Topic	Administration	House	Senate	Comments
20) Head of household selection	No provision.	Allows households to select head for purposes of compliance with work requirements. (Section 1714)	No provision.	Would inappropriately allow some households to avoid sanctions for work program violations.
21) Employment and Training (E&T) Literacy	No provision.	Adds literacy to list of basic components in E&T. (Section 1715 (A))	No provision.	The House addition is desirable.
22) E&T/ Demos	No provision.	Authorizes up to 4 States to operate voluntary E&T programs. Requires Secretary to report on number and characteristics of voluntary E&T participants under this section if USDA wishes to permit more. (Section 1715 (B)(C))	USDA to conduct a demonstration to give priority to voluntary E&T participation. (Section 2422)	The Hunger Prevention Act requires USDA to develop outcome-based performance standards that encourage service to the hard to serve. Giving priority to volunteers contradicts that intent.
23) E&T/Increase in reimbursement	No provision.	Increase participant reimbursement from \$25 to \$75. (Section 1715 (D))	No provision.	Increasing the reimbursement could cost \$20 million over 5 years and prompt a reduction in funding for some services.



# COMPARISON OF PROPOSALS FOR THE 1990 FARM BILL AS OF AUGUST 24, 1990

Topic	Administration	House	Senate	Comments
24) E&T/ self- Employ- ment	No provision.	Authorizes self-employment training. (Section 1716)	Same provision as House. (Section 2422)	Unnecessary, as this is current policy.
25) E&T/cap opera- tional expense	Cap Federal E&T operational non-reimbursement costs at \$12.50 per person per month.	No provision.	No provision.	The Administration provision would save \$40 million.
26) E&T funding	Continue to fund E&T at the \$75 million basic grant.	Authorizes \$75 million for E&T, allocated by distribution of work registrants, i.e., changed from total food stamps participants to work registrants. Additional \$10 million to hold States harmless. (Section 1716)	Administration's proposal. (Section 2461)	The \$10 million hold harmless part of House provision would cost \$50 million over 5 years.
27) Student Exemp- tion	No provision.	Exempts students placed in higher education by JTPA, E&T, Trade Adjustment Act, or State E&T programs from student eligibility rules. (Section 1717)	Exempts students placed in higher education by JTPA and E&T. (Section 2424)	Eliminates inconsistency in current law.
28) Educa- tional Assist- ance Ex- clusions	No provision.	Extends and simplifies educational assistance exclusions; Excludes income of 18 year old students. (Section 1717)	No provision.	The provision would cost \$86 million over 5 years.



# COMPARISON OF PROPOSALS FOR THE 1990 FARM BILL AS OF AUGUST 24, 1990

Topic	Administration	House	Senate	Comments
29) Third-party Transitional Shelter Payments	No provision.	Excludes third party transitional shelter payments up to 50% of AFDC shelter standard of need. (Section 1718)	Excludes all third party transitional shelter payments. Defines "transitional housing." (Section 2421)	Current law treatment, which expires 9/30/90, would be more generous than the House and less generous than the Senate which costs \$23 million.
30) Household definition	No provision.	Allows adult siblings and parents living with adult children to apply separately. (Section 1721)	No provision.	House change would cost \$285 million over 5 years. Potential abuse due to problem of verification.
31) Demo/AFDC-FSP	No provision.	Demonstration of using most AFDC rules for FSP eligibility and benefits. Report from GAO and USDA due March 1995. (Section 1722)	No provision.	House provision should be modified to make it subject to appropriation, authorize up to 5 sites, and have only 1 report from either GAO or USDA.
32) Inaccessible Resources exclusion	No provision.	Excludes inaccessible resources with little market value from food stamp eligibility determination. (Section 1723)	Same language as House. (Section 2432)	Unnecessary as this is current policy.
33) AFDC/SSI mixed households	No provision.	Applies AFDC/SSI resource exclusions to food stamp households that participate in either program. (Section 1723)	No provision.	Useful as a method of simplification.





# COMPARISON OF PROPOSALS FOR THE 1990 FARM BILL AS OF AUGUST 24, 1990

Topic	Administration	House	Senate	Comments
34) Signature Requirement	Modify the requirements so that the applicant can attest to the citizenship status of ALL household members.	Essentially, Administration's proposal. (Section 1724)	Same language as House. (Section 2434)	Useful as a way to simplify the process.
35) Categorical eligibility for GA recipients	No provision.	Categorical eligibility for certain State GA recipients in State GA program. (Section 1725)	Categorical eligibility for State or local GA program recipients. (Section 2431)	The House offers minimal change, and involves only State GA programs. Senate provision for local GA programs is excessively burdensome. Technical correction should be made to existing implementation date language in the Food Stamp Act.
36) GA/Food Stamp application	No provision.	No provision.	Households applying for GA to be provided with a food stamp application. (Section 2435)	Streamlines application process.
37) Payment of fraud claims	Allows 10 days, instead of 30, to select payment approach for fraud claims.	Administration's proposal. (Section 1726)	Administration's proposal. (Section 2458)	Useful way to simplify and speed up the process.
38) Commission on coordination	No provision.	Fifteen member commission on coordination, including 2 members each from House and Senate. Report due 1 year after enactment. (Section 1727)	No provision.	This provision is unnecessary and would cost \$5 million as it duplicates another House provision in the Farm Bill. (Section 1792)





# COMPARISON OF PROPOSALS FOR THE 1990 FARM BILL AS OF AUGUST 24, 1990

Topic	Administration	House	Senate	Comments
39) Dependent care deduction/E&T	No provision.	Increases dependent care deduction to \$175 (\$200 for children under 2). Ties dependent care reimbursement under E&T to higher of this or local market rate. (Section 1728)	No provision.	House provision involves minimal additional cost and conforms with AFDC policy.
40) Monthly reporting and Retro-spective Budget-ing (MRRB)	No provision.	State option to retrospectively budget non-monthly reporters, including disregard of errors retroactive to 10/1/88. (Section 1729)	State option to retrospectively budget non-monthly reporters-- somewhat different language than the House's. (Section 2475)	Optional retrospective budgets of non-monthly reporters clarifies a provision enacted in the Hunger Prevention Act. Forgiveness of error in both House and Senate provisions discourage final implementation of legislative changes.
41) MRRB Changes in circumstances adjust-ment	No provision.	Requires prompt adjustment for changes in circumstances for certain non-monthly reporting households subject to retrospective budgeting. (Section 1729)	No provision.	House provision creates confusion when changing from one system to another.
42) Public Assistance (PA) pay-ments	No provision.	Prohibits counting two or more PA payments received in two different months in same month. (Section 1729)	No provision.	This provision would cost \$50 million over 5 years and could eliminate a current option States already have.



# COMPARISON OF PROPOSALS FOR THE 1990 FARM BILL AS OF AUGUST 24, 1990

Topic	Administration	House	Senate	Comments
43) Joint Application	No provision.	No provision.	Replaces local GA with "GA grant provided under basic eligibility standards established by the State." (Section 2431)	Should be clarified that the provision is not an increase in administrative burden.
44) Certification for the homeless	No provision.	Provides 3-month minimum certification period for the homeless. (Section 1729)	No provision.	Homeless households represent an unstable economic situation and States should retain the current option to decide certification periods.
45) JOBS-E&T waiver	Waiver authority to conduct JOBS-E&T conformity demonstration projects.	Administration's proposal. (Section 1730)	Administration's proposal. (Section 2423)	This proposal allows for conformity demo projects and would be helpful to States and clients.
46) Mail issuance of food stamps	No provision.	Requires mail issuance in designated rural areas. (Section 1731)	Same as House. (Section 2442)	Unnecessary, since States already have this option.
47) Outreach	No provision.	Allows any outreach activity consistent with regulations before June 1981. (Section 1732)	No provision.	House provision is unnecessary and costs could be associated with providing transportation.
48) Certain vehicle exemption	No provision.	Exempts test vehicles used to carry fuel or water from resource. (Section 1733)	No provision.	This creates an inequity for those with vehicles hauling needed products other than fuel and water



# COMPARISON OF PROPOSALS FOR THE 1990 FARM BILL AS OF AUGUST 24, 1990

Topic	Administration	House	Senate	Comments
49) Homeless grant	Authorize \$1 million special grants to non-profit groups to test innovative ways to reach out to the homeless with information, assistance, and other services.	Administration's proposal. (Section 1734)	No provision.	Improves program delivery to the homeless.
50) Outreach demo	No provision.	Requires \$5 million in 1992-1995 to fund outreach demo projects (up to 20% available for evaluation). Reports due February 1993 and 1995. (Section 1734)	No provision.	States already entitled to an uncapped 50-50 match for outreach activities.
51) Medical Expenses	No provision.	Verification of anticipated changes in medical expenses not required. (Section 1741)	Essentially same language as House. (Section 2441)	Unnecessary, as this is current policy.
52) Indexation of minimum benefits	No provision.	Indexes minimum benefits in \$5 increments. (Section 1742)	No provision.	Small households already have an advantage of a minimum benefit. No anticipated effect in first 5 years.
53) Quarterly allotments	No provision.	Allows States to issue quarterly allotments (up to \$60) at household option. Requires claim for combined quarterly payments made in error. (Section 1743)	Same language as House. (Section 2443)	This provision may be appropriate as a demo project.





# COMPARISON OF PROPOSALS FOR THE 1990 FARM BILL AS OF AUGUST 24, 1990

Topic	Administration	House	Senate	Comments
54) Issuance to Households applying late in month	No provision.	No provision.	Provides a State agency option to issue 2nd month's allotments to expedited service households applying after the 15th of the month on the 1st day of the 2nd month in lieu of requirements existing to issue a combined allotment. (Section 2433)	Increases State flexibility.
55) Info for SSI applicant	No provision.	Requires SSA to inform SSI applicant of food stamp availability. (Section 1744)	Similar to House; but requires Comptroller General to audit and report to Congress. (Section 2478)	The House and Senate provision would be beneficial to participants.
56) Asset limit for households with disabled	No provision.	Increases asset limit for households with disabled to \$3,000. (Section 1745)	No provision.	Very minimal cost.
57) SSI/Elderly cash-out demos	No provision.	Extends SSI/Elderly Cashout demonstrations through 1995. (Section 1746)	No provision.	Extends operation of existing projects.
58) Quality control (QC) liabilities	No provision.	Waives all QC liabilities through 1990. (Section 1751)	No provision.	Waivers take the teeth out of the QC system. Costs would be \$360 million over 5 years.





# COMPARISON OF PROPOSALS FOR THE 1990 FARM BILL AS OF AUGUST 24, 1990

Topic	Administration	House	Senate	Comments
59) Automated Data Processing (ADP) standards	No provision.	Requires standards for ADP systems by October 1, 1992. (Section 1752)	No provision.	This provision is unnecessary and the date is unrealistic. The total cost for all ADP provisions would be \$65 million over 5 years.
60) State ADP implementation	No provision.	Sets deadline for State operation at September 30, 1994. (Section 1752)	No provision.	House deadline would be difficult for States to meet.
61) Review of ADP systems	No provision.	Requires review of State operations every 2 years. (Section 1752)	No provision.	House provision is an unnecessary burden on States and USDA.
62) ADP Report	No provision.	Report on extent of automation by October 1, 1993. (Section 1752)	No provision.	House provision is an undue Administrative burden.
63) Match of operational ADP costs	No provision.	50-75% match of operational ADP costs must total \$25 million in FY 1994 and \$30 million in FY 1995. (Section 1752)	No provision.	GAO has suggested dropping the 75% match for development costs. USDA estimated cost is \$65 million through FY 1995.



# COMPARISON OF PROPOSALS FOR THE 1990 FARM BILL

## AS OF AUGUST 24, 1990

Topic	Administration	House	Senate	Comments
64) Authorization of wholesaler food concerns	Prohibit any co-located wholesale-retail firm from being authorized as a retail food store unless it does a substantial level of retail food business or the Secretary determines that failure to authorize would cause a hardship to food stamp households.	Same as Administration's proposal. (Section 1761)	Same as Administration's proposal. (Section 2451)	This would help to alleviate fraud in these businesses where such activities occur most frequently.
65) SSNs and EINs	Require owners, corporate officers, and managers at specific locations to furnish social security numbers (SSN) and employer identification numbers (EIN).	No provision.	Requires retailers to submit IDs and Social Security numbers. (Section 2452)	Senate provision would improve program integrity.
66) Re-authorization of retail/wholesale stores	Authorizes biennial reauthorization of retail and wholesale store.	Essentially, Administration's proposal. (Section 1762)	Essentially, Administration's proposal. (Section 2453)	House and Senate provision will assist in program integrity efforts.
67) Fees for reauthorization of stores	Nominal fee to be established by the Secretary.	No provision.	No provision.	Nominal fees should be charged of retailers to assist USDA in its program integrity efforts.



# COMPARISON OF PROPOSALS FOR THE 1990 FARM BILL

## AS OF AUGUST 24, 1990

Topic	Administration	House	Senate	Comments
68) Civil money penalties (CMP)	Change the CMP for coupon trafficking to \$20,000 per violation in lieu of disqualification.	Administration's proposal. (Section 1763)	Adds a new category of evidence to current consideration of CMP. Does not base CMP on violation basis. (Section 2455)	House provision would best discourage coupon trafficking.
69) Disqualification for certain trafficking	Permanently disqualify retailers who accept food stamps for controlled substances, firearms, ammunition, or explosives.	Administration's proposal. (Section 1763)	Administration's proposal but allows imposition of CMP if store has an effective policy and program in effect. (Section 2455)	House provision best strengthens program integrity efforts.
70) Loose coupons detached from coupon books	Authorizes the Secretary to impose fines in amount set by regulations against authorized firms that accept loose \$5 and \$10 food stamps.	Administration's proposal. (Section 1764)	Administration's proposal. (Section 2456)	Strengthens program integrity efforts.
71) Unauthorized 3rd parties that accept food stamps	Authorizes the Secretary to impose fines in amount set by regulations on unauthorized third parties who accept food stamps.	Administration's proposal. (Section 1765)	Administration's proposal. (Section 2457)	Strengthens program integrity efforts.
72) Computer fraud	Allows the same penalties for computer fraud as for other issuance system fraud.	Administration's proposal. (Section 1766)	Administration's proposal. (Section 2459)	Strengthens program integrity efforts.





# COMPARISON OF PROPOSALS FOR THE 1990 FARM BILL AS OF AUGUST 24, 1990

Topic	Administration	House	Senate	Comments
73) Coupon laundering	No provision.	\$250,000 fine or 20 imprisonment years for laundering coupons or authorization cards worth more than \$5000. (Section 1767)	No provision.	House provision strengthens program integrity efforts.
74) Fines against coupon trafficking	No provision.	No provision.	Imposes \$20,000 fine against retailers and wholesalers found guilty of coupon trafficking. (Section 2460)	Senate provision strengthens program integrity efforts.
75) Warning letters	No provision.	Authorizes issuance of warning letters to food stores which have violated the Food Stamp Act or regulations in place of <u>any</u> fine or penalty. (Section 1768)	No provision.	House provision guts enforcement efforts for punishing retailers who have been found in violation of the Food Stamp Act.
76) Temporary Emergency Food Assistance Act (TEFAP)	No provision.	<p>a) Strikes the word "Temporary". Requires the Secretary to make surplus CCC Commodities available to TEFAP emergency feeding organizations when available in excess of Federal obligations for domestic donation, including those available on a regular basis.</p> <p>b) Permits the Secretary to allow State agencies to waive individual eligibility determinations (Section 1771)</p>	No provision.	<p>House provision restricts the Department's authority to determine the most appropriate commodity for distribution to specific outlets.</p> <p>Schools and other outlets are better suited to distribute commodities on a seasonal or irregular basis than TEFAP outlets.</p>





# COMPARISON OF PROPOSALS FOR THE 1990 FARM BILL

## AS OF AUGUST 24, 1990

Topic	Administration	House	Senate	Comments
77) Food bank demos	No provision.	Makes current food bank demonstration sites permanent and requires a biennial report. (Section 1771)	No provision.	Continues projects.
78) Commodity Supplemental Food Program (CSFP) reauthorization	Reauthorizes CSFP through FY 1995.	Administration's proposal. (Section 1773)	No provision.	House provision reauthorizes CSFP
79) CSFP administrative funding	Amends administration funding level of CSFP to 20% of appropriated funds.	Amends admin. funding level for CSFP to not less than 20% of appropriated fund and 15% of donated foods. (Section 1773)	Same provision.	House and Senate provisions provide unnecessary funding for admin. in relation to funds available for food.
80) CSFP Elderly Program	Amends CSFP caseload conversion authority.	Permits establishment of elderly CSFP caseload in certain sites. (Section 1773)	Essentially, same provision. (Section 2473)	House language will disadvantage eligible women, infants, and children because all eligible women, infants, and children are not served.
81) Advance Processing Costs	Provides USDA with the legislative authority to pay processing costs in advance using Section 32 funds and other funds, and then recover from the States.	Administration's proposal. (Section 1774)	Same provision. (Section 2471)	Provision provides necessary authority to increase program efficiency by paying program costs in advance.



# COMPARISON OF PROPOSALS FOR THE 1990 FARM BILL AS OF AUGUST 24, 1990

Topic	Administration	House	Senate	Comments
82) Commodity Advisory Council	No provision.	Requires that the Secretary appoint a representative of food banks to the commodity advisory council. (Section 1775)	No provision.	TEFAP representative would be more appropriate.
83) Surplus milk	No provision.	Requires the Secretary to make surplus milk available to the soup kitchen and food bank program <u>whenever made available to other domestic outlets.</u> (Section 1776)	No provision.	To the degree that surplus milk is available, soup kitchens and food banks should be assisted.
84) Hospitals orphan-ages	No provision.	Requires the Secretary to include hospitals and facilities caring for needy infants and children among the institutions eligible for receipt of certain commodities. (Section 1777)	No provision.	Unnecessary, as this is current policy.
85) Open-ended authorization for FSP	Creates open-ended authorization for appropriation. Calendar year appropriation with transitional quarter for fiscal year. Repeals allotment reduction provision (18(b)) in event of shortfall.	Provides for open-ended authorization for FYs 1991-1995 but does not delete allotment reduction provision. (Section 1781)	No provision	House provision should repeal allotment reduction provision



# COMPARISON OF PROPOSALS FOR THE 1990 FARM BILL AS OF AUGUST 24, 1990

Topic	Administration	House	Senate	Comments
86) Nutrition Grant Program for Puerto Rico	Consolidates Puerto Rico's Nutrition Assistance Program with programs under Department of Health and Human Services. Sets the grant level at \$825 million.	Reauthorizes NAP under USDA jurisdiction at levels that are \$11 million, \$15 million, \$20 million, and \$30 million over CBO baseline. (Section 1782)	No provision.	House provisions are costly (\$125 million over 5 years); Administration would prefer this program be transferred to DHHS.
87) Puerto Rico nutritional study	No provision.	Requires Comptroller General to study Puerto Rico's nutritional needs and options for providing nutritional assistance by August 1992. (Section 1782)	No provision.	May offer useful information for future policy discussions.
88) TEFAP reauthorization	Reauthorizes TEFAP through FY 1995 and \$50 million annually for administrative funding.	Administration's proposal. (Section 1783)	No provision.	House language to extend TEFAP food and administrative funding conform with Administration intent to continue program at current level.
89) TEFAP reauthorization levels	Reauthorizes at \$120 million annually FY 91-95; available CCC surplus commodities will be purchased first.	Requires the Secretary to spend \$175 million 1991, \$190 million in 1992, and authorizes \$220 million for FY 1993 through 1995 each for TEFAP commodity purchases; Requires that commodities be allocated to States based on formula proscribed by law in FYs 1991 and 1992. (Section 1783)	No provision.	House language would cost \$365 million over 5 years. Restricts the Department's authority to alter commodity allocation formula through the regulatory process.





# COMPARISON OF PROPOSALS FOR THE 1990 FARM BILL AS OF AUGUST 24, 1990

Topic	Administration	House	Senate	Comments
90) Soup kitchens	No provision.	Reauthorizes the purchase and distribution of \$32 million in soup kitchen commodities for each of the FYs 1992-95. (Section 1784)	No provision.	House language to extend soup kitchen funding authority conforms with Administration intent to continue the program at current level.
91) Reauthorization of Food Distribution Program on Indian Reservations (FDPIR), CSFP, and other food donation programs	Administration's proposal.	Administration's proposal. (Section 1785)	No provision.	House language extends funding for these programs conforming with Administration intent to continue the program at current levels.
92) Collection of SSNs in FDPIR and CSFP	Amends the legislation for both programs to require the collection of SSN's for applicants and household members 18 years of age and older to verify information and detect dual participation.	No provision.	No provision.	SSN's can be used as a vehicle to detect program fraud, abuse and enhance recordkeeping.





# COMPARISON OF PROPOSALS FOR THE 1990 FARM BILL AS OF AUGUST 24, 1990

Topic	Administration	House	Senate	Comments
93) Cheese for CSFP	No provision.	Requires CCC, to the extent inventories exist, to provide 7 million pounds of cheese through CSFP in each of the FYs 1991-1995. (Section 1785)	Requires CCC, to the extent inventories exist, to provide 9 million pounds of cheese and 4 million pounds of NFDM to CSFP in each of the FY's 1991-1995. (Section 2464)	There is No justification for singling out one small program for such special treatment.
94) National Commodity Processing Program (NCP)	No provision.	Requires USDA to operate the NCP through 1995. (Section 1786)	Same provision. (Section 2465)	Program is outdated and unnecessary, since surplus stocks of 416 commodities have been virtually depleted.
95) Nutrition Education	No provision.	Reauthorizes nutrition education for low-income individuals through 1995 at \$8 million annually. (Section 1787)	Secretary to assign nutrition education for food stamp recipients to Cooperative Extension Service. (Section 2475)	House language authorizes \$3 million above President's budget, and should include FDPIR.
96) Gleaning	No provision.	Requires the Secretary to establish a National Gleaning Clearinghouse to encourage gleaning i.e., recovering any remaining produce after fields have been harvested, and publish a handbook on gleaning. (Section 1791)	No provision.	House provision is impractical at Federal level.



# COMPARISON OF PROPOSALS FOR THE 1990 FARM BILL AS OF AUGUST 24, 1990

Topic	Administration	House	Senate	Comments
97) Commission on simplification	No provision.	Commission on welfare simplification (USDA, DHHS, DHUD). Report due April 1992. (Section 1792)	No provision.	This comission is preferable to that in Section 1727. Having both is duplicative and unrealistic.
98) Nutrition Education grants	No provision.	Authorizes USDA to assign nutrition education grants to Extension Service authorizes 2-year nutrition education grants. (Section 1793)	No provision.	House provision is current policy.
99) Effective dates	No provision.	Effective dates: October 1, 1990 with exception of Sections 1721, 1733, 1745 (effective April 1, 1991) and Sections 1703, 1711, 1715, 1717, 1728 (effective July 1, 1991). (Section 1794)	Effective dates; 120 days after enactment with exception of Sections 11, 12, 13, 22, 23, 31, 32, 34, 41, 43, 44, 71 (b) (effective April 1, 1991), Section 21 (effective February 1, 1991), and Section 61 (effective on October 1, 1990). (Section 2495)	Dates are unrealistic for State implementation. Effective dates should be implemented by the Secretary through promoligation of regs. Retroactive effective dates are burdensome and do not enhance benefit delivery.
100) Sequestration	No provision.	Makes certain increases subject to sequestration in each fiscal year. (Section 1795)	No provision.	While this provision provides for immediate budget relief, it is done in a burdensome and complicated manner. A more comprehensive version that allows the deferral of most indeces in food program costs, during years when other programs face sequester, would not be fair to all domestic programs.



# COMPARISON OF PROPOSALS FOR THE 1990 FARM BILL

## AS OF AUGUST 24, 1990

Topic	Administration	House	Senate	Comments
101) Food pantry	No provision.	No provision.	Defines "food pantry" as an organization which distributes food to low-income households, including food supplied by entities other than USDA. (Section 2463)	Definition clarifies that food pantries can continue to receive food donations.
102) Expanded Food and Nutrition Education Program (EFNEP)	No provision.	No provision.	Authorizes \$63 million for FY 91; \$68 for 92; \$73 for 93; \$78 for 94; \$83 for 95. (Section 2466)	Subject to appropriation.
103) Commodity Processing Program	No provision.	No provision.	The Secretary shall establish a commodity processing program to promote and facilitate the reprocessing of commodities into end-use products useful to local distributing agencies; Requires the Secretary to issue regulations for intra-State processing to provide uniformity in processing, take into account the preferences and needs of local Agencies, and foster administrative and cost efficiency. (Section 2471)	State option contracts will accomplish same thing. Federal regulation of intra-State commodity processing is undesirable.



# COMPARISON OF PROPOSALS FOR THE 1990 FARM BILL AS OF AUGUST 24, 1990

Topic	Administration	House	Senate	Comments
104) TEFAP demo	No provision.	No provision.	Secretary may undertake a demo in where part or all of one or more surplus commodities are processed into an end product that is more readily usable for household consumption. Processing costs to be paid by local administrative funds. (Section 2472)	Diverts local TEFAP funds from food and services to processing.
105) Notification	No provision.	No provision.	Not later than the beginning of each fiscal year the Secretary shall as early as feasible publish in the Federal Register an estimate of the types and amounts of commodities anticipated to be available to TEFAP during the fiscal year. (Section 2472)	Unnecessary, since this is current policy.
106) TEFAP Record Keeping	No provision.	No provision.	No State can be required to impose additional recordkeeping or application requirements on individual recipients, unless the Secretary determines local Agency procedures to be inadequate. (Section 2472)	The provision is poorly written and the Secretary has no information on local Agencies recordkeeping, applications and procedures. States can better determine appropriate levels of recordkeeping.







# COMPARISON OF PROPOSALS FOR THE 1990 FARM BILL

## AS OF AUGUST 24, 1990

Topic	Administration	House	Senate	Comments
107) CSFP women, infants and children referrals	No provision.	No provision.	Mandates written information and referrals to other social welfare programs for CSFP participants. (Section 2473)	Technical correction of medicare referrals needed.
108) Advance warning of decline in persons being served	No provision.	No provision.	Mandates notification to States of increased price of commodities which could result in decline of participation. (Section 2473)	Provision is useful to States in the management of their caseloads.
109) Older Americans	No provision.	No provision.	Makes Nutrition Program for the Elderly (NPE) entitlement commodities eligible for NCP. (Section 2474)	NCP is bonus only; over 95% of NPE sites receive cash rather than commodities. There is no way to ensure that NPE programs receive their entitlement.
110) Assistance to Homeless Pre-School Children	No provision.	No provision.	Increases authorization for Homeless demo to \$500,000 for FY 91; \$750,000 for FY 92; \$2 million for 93; \$3 million for 94; \$5 million for 95. (Section 2476)	It is better to wait for demo results before committing to expansion



# COMPARISON OF PROPOSALS FOR THE 1990 FARM BILL AS OF AUGUST 24, 1990

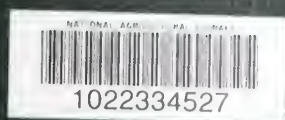
Topic	Administration	House	Senate	Comments
111) FDPIR	No provision.	No provision.	Increases size and variety of food package by ten percent. (Section 2477)	Current amount and variety of food is adequate. The current food package is a reasonable substitute for the Food Stamp Program.
112) School Lunch Study	No provision.	No provision.	Requires an updated analysis of the National School Lunch Program to serve as a basis for evaluating changes to the program. (Section 2479)	Senate provision is unnecessary and an administrative burden on State and local school districts creating undue paperwork. Would cost approximately \$3 million.
113) Indian Nutrition Gardening	No provision.	No provision.	Mandates development and operation of gardening programs, through Extension Service, to improve nutritional health of Indians, Alaska Natives and Hawaiian Nationals. Authorizes \$500,000 for each of 3 years. (Section 2481)	Costly and unnecessary.
114) Commercial Warehousing	No provision.	No provision.	Limits requirements for commercial warehouse to Child Nutrition outlets, exempts States that pay all costs of distribution and requires both direct and indirect costs be used in determining State distribution system cost-effectiveness. (Section 1965)	Senate language improves program operations.



# COMPARISON OF PROPOSALS FOR THE 1990 FARM BILL AS OF AUGUST 24, 1990

Topic	Administration	House	Senate	Comments
116) Commodity acceptability report	No provision.	No provision.	Changes commodity acceptability report, which provide State indicators of commodity preferences, from semi-annual to annual. (Section 1966)	Senate language reduces current reporting requirement to a more appropriate frequency.







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